

**CASE STUDY FOR MONETARY ASSESSMENT OF FLOOD CONTROL AND SEDIMENT CONTROL FUNCTION OF PADDY FIELDS IN MUDA IRRIGATION SCHEME, MALAYSIA.**

**ÉTUDE DE CAS SUR LA COMPENSATION MONÉTAIRE DE LA RÉGULARISATION DES CRUES ET LA COMMANDE DE FONCTION DE SÉDIMENTS DES RIZIÈRES POUR LE SYSTÈME D'IRRIGATION DE MUDA EN MALAISIE.**

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**ABSTRACT**

It has been widely perceived that large scale paddy planting in Asian countries are contributing to degradation of the environment mainly through destruction of ecosystem and methane gas emission. Paddy fields serve as artificial wetland which has multi-functionality such as flood control, sediment control, and ground water recharge and ecosystem preservation and provides a broad range of benefits in the social, cultural and environmental aspects to the region. This study investigates the potentials of flood and sediment control in a specific study site in Malaysia. The case study was conducted in the Muda Irrigation Scheme in Malaysia. Study area covers approximately 25km<sup>2</sup>, located in floodplain areas are intelligently used for flood control and sediment control. Through computer modelling, the behaviour and response of flood water within paddy fields located in floodplains were captured. Physical structures of paddy fields greatly increase the capacity for flow retention and sediment deposition. Subsequently, these important findings were translated into monetary value for appreciation of wider audience. Cost replacement method was used to equate the flood control and sediment control value of paddy field to equivalent flood prevention dam and river de-silting projects. It was found that the values of flood and sediment control were conservatively estimated to be 440mil USD and 12mil USD respectively.

**RÉSUMÉ**

Il a été largement perçu que les plantations de rizières à grande échelle dans les pays asiatiques contribuent à la dégradation de l'environnement, principalement par la destruction de l'écosystème et l'émission de méthane. Les rizières servent aussi comme des marécages artificiels qui sont multifonctionnelles telles que pour le contrôle des inondations, le contrôle des sédiments, recharge de la nappe phréatique et la préservation de l'écosystème. Elles fournissent également une large gamme de prestations en matière sociale, culturelle et environnementale à la région. Cette étude examine le potentiel de contrôle des inondations et des sédiments sur un site d'étude spécifique en Malaisie. L'étude de cas a été menée au système d'irrigation de Muda en Malaisie. La zone d'étude couvre environ 25km<sup>2</sup>, située dans des zones inondables sont intelligemment utilisés pour la régularisation des crues et le contrôle des sédiments. Grâce à la modélisation informatique, le comportement et la réaction des eaux de crue dans les rizières situées dans des zones inondables ont été capturés. Les structures physiques de rizières augmentent considérablement la capacité de rétention de l'écoulement et le dépôt de sédiments. Par la suite, ces résultats importants ont été traduits en valeur monétaire pour l'appréciation du public plus large. La méthode du coût de remplacement a été utilisée pour assimiler la valeur de régularisation des crues et des sédiments de la rizière en barrage de la prévention des inondations équivalent et des projets de-ensablement rivière. Selon une estimation prudente, il a été constaté que les valeurs de régularisation des crues et de sédiments ont été respectivement estimées à 440 millions de Dollar et 12 millions de Dollar.

*Keywords: multi-functional; paddy fields; Muda Irrigation Scheme; flood control function; sediment control function; monetary assessment of the function; Cost replacement method.*

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## INTRODUCTION

### 1.1 Background

The term 'multi-functionality' refers to an agricultural activity that could have multiple outputs besides providing food and fibres and, therefore, may contribute to several objectives at once. The multiple roles of agriculture include food security, maintaining and ensuring viability of rural communities and environmental protection, such as land conservation, sustainable management of renewable natural resources, preservation of biodiversity, landscape, etc. [Matsuno et al. \(2006\)](#) summarized brilliantly from a rich set of literatures, comprising of over 200 documents on major external functions of paddy fields. The study summarized the environmental services provided by paddy fields, namely, flood control, groundwater recharge, erosion control, water purification, climate mitigation, and biodiversity conservation. [Yoon \(2009\)](#) has compared the environmental services provided by paddy fields to a natural wetland, which in the author's study, was found to partially compensate the loss of natural wetland. [Yamaoka \(2009\)](#) provides a more holistic evaluation by estimating monetary values of several environmental functions provided by paddy fields in several rice-producing countries. It has been a common agreement that the value of the multi-functionality of paddy fields is significantly out-weighted the value of tradable commodity produced (rice).

Upon review of the methodology used in estimating flood and sediment controls, it was found that certain improvement could be made to more accurately capture the value of these functions in paddy fields. It is on the basis of such a different approach that the current study was conducted, which is to first prove the validity of two hypotheses (flood control through paddy fields in floodplain, and sediment control through sedimentation), and subsequently quantify the contributions of such mechanisms to the monetary value of multi-functionality of paddy fields in Malaysia.

### 1.2 Study Area

The selected study site is a 12 km stretch of frequently flooded Pendang River in the state of Kedah, Malaysia. The site covers the stretch from Pendang Town to Titi Haji Idris together with floodplains made up of irrigated paddy fields on both sides of the river. Total area of the study area is almost 25 km<sup>2</sup>. This site is under the administration of Muda Agricultural Development Authority (MADA). Figure 1 gives an overview of the study area. The Pendang River is frequently flooded during the monsoon periods, submerging paddy fields (floodplains) along the river. The study site is very flat (an average longitudinal slope of floodplain around 1:10,000). Further downstream from the study area, the river would eventually flow through Alor Setar City, the state capital and central business district of the Kedah State.

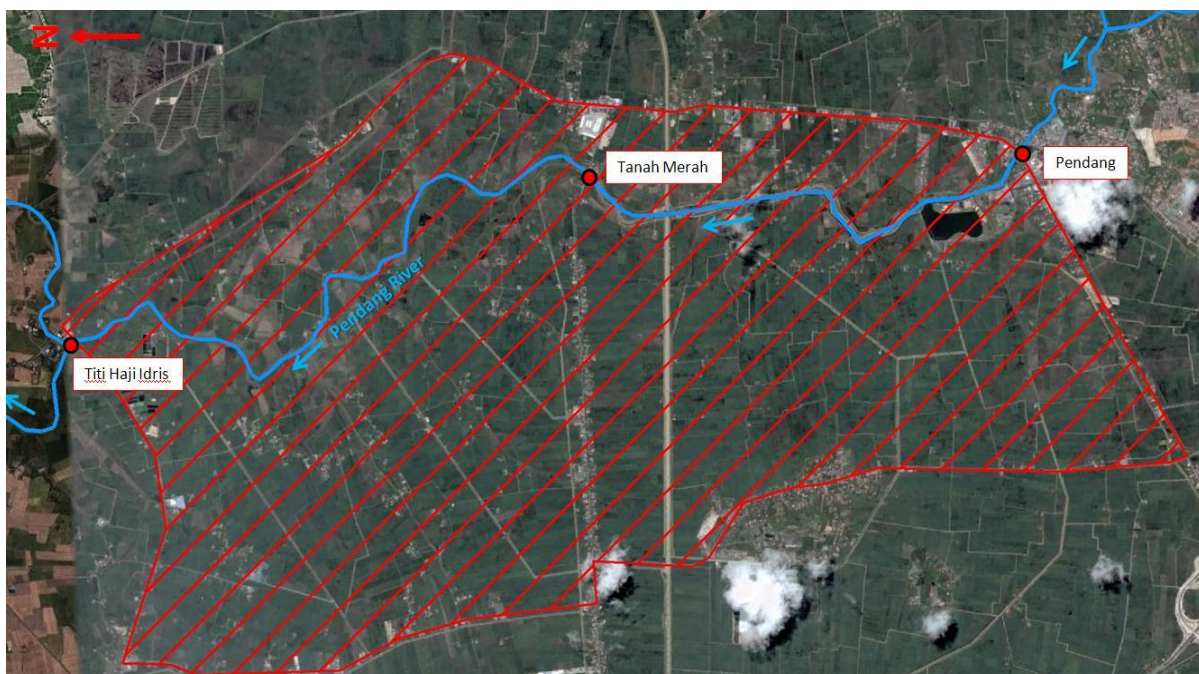


Figure 1: Study Area

## 2. METHODOLOGY

### 2.1 Paddy Field for Flood Control

To assess this flood control mechanism, a one-dimensional hydraulic model, namely HEC-RAS (USACE, 2006) was used. Geographic Information System (GIS) based HEC-geoRAS was used to prepare model setup by identifying river alignment, generating Digital Elevation Model (DEM) and Manning's roughness of floodplain. Hydraulic boundary conditions (water level) at upstream (Tanah Merah) and downstream (Titi Haji Idris) were provided by MADA. The flood level generated by the HEC-RAS model would be imported into GIS software to generate the flood volume.

### 2.2 Paddy Field for Sediment Control

Sediment control function of paddy field can be looked into from erosion and sedimentation perspectives. Universal Soil Loss Equation (USLE) (Wischmeier and Smith, 1978) is the most common soil erosion estimation method being used. However, the equation is less effective in lowland paddy area, as the dominant mechanism of sediment control is not erosion, but sedimentation. Lowland paddy fields, typically very flat (gradient of 1:10,000 is not uncommon), yield negligible erosion rate, but are very effective in providing space for sedimentation. Therefore, the conventional approach proposed by many researchers (USLE model) is not suitable to describe the sediment control function in Malaysia. To tackle this issue, the sediment transport model was introduced to assess the actual magnitude of sediment control function in a lowland paddy field. In this study, the sediment transport model was actually an extension from the existing HEC-RAS model used for flood control assessment. Sediment parameters such as suspended sediment and bed loads were inserted based on site sampling during a flood recession. The sediment transport model, utilising hydraulics and flow condition generated by HEC-RAS hydraulic engine, could predict the transport, settlement, re-suspension of sediments in the river (and floodplains).

### 2.3 Monetary Assessment

Monetary value of environmental benefits provided by the paddy fields for the study area was computed. The Cost Replacement Method (CRM) was applied to provide value estimation for both services, by equating these services to a man-made services/products which serve similar function at the same magnitude. The replacement cost for flood control was to be the cost of a flood prevention dam while the replacement cost for sediment control was chosen to be river desilting/excavation service. By relating the capacity provided by paddy fields is equal to the capacity of a flood prevention dam, it can be then assumed that the cost to construct and operate the dam for flood control can sufficiently represent the cost of flood control provided by paddy fields. The volume of floodwater was derived from two sources due to the different mechanism of paddy fields in providing flood control, i.e. as floodplain (volume derived from the HEC-RAS model simulation) and as runoff detention units (volume derived by multiplying paddy fields area to average height of levee, as described by Yamaoko, 2009). The unit cost for flood control function of paddy field is represented by the sum of dam construction and operation costs per water volume.

CRM was also used for sediment control function monetary assessment. The replacement cost used was the cost of river dredging maintenance work to remove the same amount of sediments as trapped by paddy fields. In the absence of the paddy fields as sediment traps, sediments would be transported further downstream, settle out somewhere near to river mouth, and eventually require dredging to maintain river mouth capacity. The volume of sediment trapping capacity of paddy fields was determined using the sediment transport model (the volume of sediment deposited within the paddy fields after a flood). Unit cost refers to the cost per volume of sediment being dredged, transported and properly cured and disposed in a river dredging work.

Finally a preliminary national projection was carried out to estimate monetary values of paddy fields flood and sediment control functions using the new assessment approaches. In order to simplify the computation of function volumes, several modifications were introduced;

- Flood volume was converted into flood inundation area (with an average depth determined through the HEC-RAS model). A ratio of effective flood inundation area (areas which are submerged and upstream of development) to total paddy planting area of a site was factored in to rationalize a more practical estimation of flood controlling paddy fields area in the country.
- For flood volume contributed by individual plots retention capacity, the volume is computed by multiplying area which is upstream of development and the average height of levee.
- Sediment volume was also converted into sediment trapping area (with an average depth determined through the sediment transport model). A ratio of effective sediment trapping area (areas upstream of development) to total paddy planting area of a site was factored in to rationalize a more practical estimation of sediment trapping paddy fields area in the country.

### 3. RESULT & DISCUSSION

#### 3.1 Flood Control

Using HEC-RAS hydraulic model, the flood propagation in the river and its floodplains (paddy fields) can be sufficiently captured. In this study, the November 2009 flood was reproduced and the effect of paddy fields as floodplain was studied. Next, the study area was divided into northern (from Tanah Meraht to Titi Hajil Dris) and southern region (from Pendang to Tanah Merah), where paddy field floodplain was replaced with full development (raised ground level and urbanized) alternately. It was found that without paddy fields, water level and flow rate rose significantly in both scenarios, posing serious flood hazard to downstream city (Alor Setar). The results confirmed the importance of paddy fields in preserving natural floodplain.

#### 3.2 Sediment Control

Sediment transport model built on the HEC-RAS hydraulic model was used to study the mechanism of sediment settlement in paddy fields during a flood. Figure 4 shows the mapped result based on the November 2009 flood. The result was verified by 6 cores samples collected from site after flood. A deposition of 2 to 5 mm of sediment was found to be common in most areas.

The model computed that the total sediment deposited in the study area was  $9,356.473 \text{ m}^3$  on  $2.71 \text{ km}^2$  of paddy fields. This yielded an average sediment deposition of 3.45 mm, which fell within the range of the site samples.

#### 3.3 Monetary Assessment for Study Area

Monetary values of flood control and sediment control provided by study area was computed using the information obtained from the modelling exercises.

For flood control, the function volume was derived from the flood model (determined as

$3,688,934.9 \text{ m}^3$ ) and runoff detention approach (determined as  $7,470,599.7 \text{ m}^3$ ) and since the site was located upstream of the Alor Setar City, the entire volume was considered without any subtraction of ineffective area. The unit cost for flood control function was derived from the cost of construction and operation of a dam. In this case study, the proposed Lebir Dam in Malaysia. The final unit cost was found to be 0.22 USD per meter cube volume of water. As a result, the computed monetary value was 2.45 mil USD.

The function volume for sediment control was determined as  $9,356.473 \text{ m}^3$ , as given by the sediment transport model. The cost for a river dredging service was used to compute the sediment control unit cost, which was finalized at 6.67 USD. This yielded the monetary value of sediment control in the study area as 62,372 USD annually.

#### 3.4 National Projection of Flood and Sediment Control Monetary Values in Malaysia

The monetary value of the paddy field on flood control at national level can be roughly estimated based on findings of current study. A linear extrapolation was used to predict the monetary value of flood control function for paddy field at national level. This is done by equating the monetary value of the flood control and sediment control functions found for the site to the national total paddy planting area.

As of 2009, the total paddy planting area in the country covers about  $6,723 \text{ km}^2$  of land (IRRI, 2011). Considering only the effective flooded paddy fields, i.e. only paddy fields that are flooded and are located upstream of development, the total effective area was determined as  $1,352.4 \text{ km}^2$ . The volume of the flood control capacity by floodplain approach ( $987,252,000 \text{ m}^3$ ) was determined by multiplying effective flooded area with the average flood depth from previous modelling exercise (0.73 m), whereas the volume provided by rainfall runoff reduction approach ( $1,014,300,000 \text{ m}^3$ ) was determined by multiplying effective area (assumed to be 50% of the total paddy area of Malaysia) with the average levee height of paddy plot (0.3 m). Finally, the monetary value of flood control function provided by paddy field was estimated to be 440 mil USD, using the unit cost derived (0.22 USD).

The projection of sediment control function to a national level requires a slightly different approach. An average depth method used for flood control projection was not suitable in this case, where the deposition of sediment was not inhomogenous or uniform matter. While flood depth are almost the same, sediment deposition depends on much more factors such as flow velocity. Therefore, a correlation was established between

sediment deposition and flood extent by using the information from study area by obtaining a ratio of sediment deposited volume ( $9,356.473\text{m}^3$ ) over flood extent ( $5,087,868.4\text{m}^2$ ). The ratio (determined as 0.0018) was used to project the national sediment deposition based on the knowledge of the effective area of paddy fields ( $987,252,000\text{m}^3$ ) involved in flood control function in this country, which was estimated at  $1,777,053\text{m}^3$ . Subsequently, the estimation monetary value for national paddy fields sediment control function was about 11.8 mil USD. The computed sediment volume function was computed based on the deposited sediments at the study site during an annual flood. Sediment transport is a complex and dynamic process, which depends heavily on the hydraulics of the river. On top of that, the sediment characteristics also play a part in determining the amount of sediment deposited. Hence, sediment deposition can vary from one site to another, just as flood properties mentioned earlier. The monetary assessment could be improved by having more case studies such as that conducted. Further studies are to be conducted to investigate and attempt to improve the limitations of current work. Most importantly, emphasis will be given to derive a nationwide standard guideline for monetary assessment for multi-functionality of paddy fields.

#### 4. CONCLUSION

This paper outlined the limitations to monetary assessment of natural ecosystem in general and of this study in particular. These uncertainties are universal limitations and can vary significantly. The main objective of this assessment in current study is not to precisely quantify the monetary values of paddy fields up to every single cent, but to provide a relatively reasonable stature to these services in terms of monetary value. The main objective of this assessment is to increase the awareness of non-technical parties of the importance of such services. At the same time, it also helps to provide an easier consideration platform for decision makers during policy making or development planning stages where they can weigh these benefits against the potential economic benefits of other options at an even platform.

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